

# **WEST VIRGINIA LEGISLATURE**

**2019 REGULAR SESSION**

**Committee Substitute**

**for**

**House Bill 2768**

BY DELEGATE ROHRBACH

[Originating in the Committee on Health and Human  
Resources; Report of February 12, 2019.]



1 A BILL to amend and reenact §16-54-1, §16-54-3, §16-54-4, §16-54-5, §16-54-6, §16-54-7, and  
2 §16-54-8, of the Code of West Virginia, 1931, as amended, all relating to reducing the use  
3 of certain prescription drugs; defining terms; clarifying types of examinations; requiring  
4 certain information in a narcotics contract; clarifying that the drug being regulated is a  
5 Schedule II opioid drug; providing exceptions; and requiring coverage for certain  
6 procedures to treat chronic pain.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 54. OPIOID REDUCTION ACT.**

**§16-54-1. Definitions.**

1 As used in this section:

2 “Acute pain” means a time limited pain caused by a specific disease or injury.

3 “Chronic pain” means a noncancer, nonend of life pain lasting more than three months or  
4 longer than the duration of normal tissue healing.

5 “Health care practitioner” or “practitioner” means:

6 (1) A physician ~~licensed~~ authorized pursuant to the provisions of §30-3-1 *et seq.* and §30-  
7 14-1 *et seq.* of this code;

8 (2) A podiatrist licensed pursuant to the provisions of §30-3-1 *et seq.* of this code;

9 (3) A physician assistant with prescriptive authority as set forth in §30-3E-3 of this code;

10 (4) An advanced practice registered nurse with prescriptive authority as set forth in §30-  
11 7-15a of this code;

12 (5) A dentist licensed pursuant to the provisions of §30-4-1 *et seq.* of this code; and

13 (6) An optometrist licensed pursuant to the provisions of §30-8-1 *et seq.* of this code;

14 “Insurance provider” means an entity that is regulated under the provisions of §33-6-1 *et*  
15 *seq.*, §33-15-1 *et seq.*, §33-16-1 *et seq.*, and §33-25A-1 *et seq.* of this code.

16 “Office” means the Office of Drug Control Policy.

17 “Pain clinic” means the same as that term is defined in §16-5H-2 of this code.

18 "Pain specialist" means a practitioner who is board certified in pain management or a  
19 related field.

20 "Schedule II opioid drug" means an opioid drug contained in §60A-2-206 of this code.

21 "Surgical procedure" means a medical procedure involving an incision with instruments  
22 performed to repair damage or arrest disease in a living body.

**§16-54-3. Opioid prescription notifications.**

1 Prior to issuing a prescription for ~~an opioid~~ a Schedule II opioid drug, a practitioner shall:

2 (1) Advise the patient regarding the quantity of the ~~opioid~~ Schedule II opioid drug and a  
3 patient's option to fill the prescription in a lesser quantity; and

4 (2) Inform the patient of the risks associated with the ~~opioid~~ Schedule II opioid drug  
5 prescribed.

**§16-54-4. Opioid prescription limitations.**

1 (a) When issuing a prescription for ~~an opioid~~ a Schedule II opioid drug to an adult patient  
2 seeking treatment in an emergency room for outpatient use, a health care practitioner may not  
3 issue a prescription for more than a four-day supply: Provided, That a prescription for a Schedule  
4 II opioid drug issued to an adult patient in an emergency room for outpatient use is not considered  
5 to be an initial Schedule II opioid prescription.

6 (b) When issuing a prescription for ~~an opioid~~ a Schedule II opioid drug to an adult patient  
7 seeking treatment in an urgent care facility setting for outpatient use, a health care practitioner  
8 may not issue a prescription for more than a four-day supply: *Provided*, That an additional dosing  
9 for up to no more than a seven-day supply may be permitted, but only if the medical rational for  
10 more than a four-day supply is documented in the medical record.

11 (c) A health care practitioner may not issue ~~an opioid~~ an initial Schedule II opioid drug  
12 prescription to a minor for more than a three-day supply and shall discuss with the parent or  
13 guardian of the minor the risks associated with ~~opioid~~ Schedule II opioid drug use and the reasons  
14 why the prescription is necessary.

15 (d) A dentist or an optometrist may not issue ~~an opioid~~ a Schedule II opioid drug  
16 prescription for more than a three-day supply. ~~at any time.~~

17 (e) A practitioner, other than a dentist or an optometrist, may not issue an initial ~~opioid~~  
18 Schedule II opioid drug prescription for more than a seven-day supply. The prescription shall be  
19 for the lowest effective dose which in the medical judgement of the practitioner would be the best  
20 course of treatment for this patient and his or her condition.

21 (f) Prior to issuing an initial ~~opioid~~ Schedule II opioid drug prescription, a practitioner shall:

22 (1) Take and document the results of a thorough medical history, including the patient's  
23 experience with nonopioid medication, nonpharmacological pain management approaches, and  
24 substance abuse history;

25 (2) Conduct, as appropriate, and document the results of a physical examination. The  
26 physical exam should be relevant to the specific diagnosis and course of treatment, and should  
27 assess whether the course of treatment would be safe and effective for the patient.

28 (3) Develop a treatment plan, with particular attention focused on determining the cause  
29 of the patient's pain; and

30 (4) Access relevant prescription monitoring information under the Controlled Substances  
31 Monitoring Program Database.

32 (g) Notwithstanding any provision of this code or legislative rule to the contrary, no  
33 medication listed as a Schedule II ~~controlled substance~~ opioid drug as set forth in §60A-2-206 of  
34 this code, may be prescribed by a practitioner for greater than a 30-day supply: *Provided*, That  
35 two additional prescriptions, each for a 30-day period for a total of a 90-day supply, may be  
36 prescribed if the practitioner accesses the West Virginia Controlled Substances Monitoring  
37 Program Database as set forth in §60A-9-1 *et seq.* of this code: *Provided, however*, That the  
38 limitations in this section do not apply to cancer patients, patients receiving hospice care from a  
39 licensed hospice provider, patients receiving palliative care, a patient who is a resident of a long-

40 term care facility, or a patient receiving medications that are being prescribed for use in the  
41 treatment of substance abuse or opioid dependence.

42 (h) A practitioner is required to conduct and document the results of a physical examination  
43 every 90 days for any patient for whom he or she continues to treat with any Schedule II ~~controlled~~  
44 ~~substance~~ opioid drug as set forth in §60A-2-206 of this code. The physical exam should be  
45 relevant to the specific diagnosis and course of treatment, and should assess whether continuing  
46 the course of treatment would be safe and effective for the patient.

47 (i) A veterinarian licensed pursuant to the provisions of §30-10-1 *et seq.* of this code may  
48 not issue ~~more than an initial opioid~~ Schedule II opioid drug prescription for more than a seven-  
49 day supply. The prescription shall be for the lowest effective dose which in the medical judgment  
50 of the veterinarian would be the best course of treatment for this patient and his or her condition.

51 (j) ~~A prescription for any opioid drug listed on~~ In conjunction with the issuance of the third  
52 prescription for a Schedule II opioid drug, as set forth in §60A-2-206 of this code ~~for greater than~~  
53 ~~a seven-day period shall require~~ the patient to shall execute a narcotics contract with their  
54 prescribing practitioner. The contract shall be made a part of the patient's medical record. The  
55 narcotics contract is required to provide at a minimum that:

56 (1) The patient agrees only to obtain scheduled medications from this particular  
57 prescribing practitioner;

58 (2) The patient agrees he or she will only fill those prescriptions at a single pharmacy  
59 which includes a pharmacy with more than one location;

60 (3) The patient agrees to notify the prescribing practitioner within 72 hours of any  
61 emergency where he or she is prescribed scheduled medication; ~~and~~

62 (4) If the patient fails to honor the provisions of the narcotics contract, the prescribing  
63 practitioner may either terminate the provider-patient relationship or continue to treat the patient  
64 without prescribing a Schedule II opioid drug for the patient. Should the practitioner decide to  
65 terminate the relationship, he or she is required to do so pursuant to the provisions of this code

66 and any rules promulgated hereunder. Termination of the relationship for the patient's failure to  
67 honor the provisions of the contract is not subject to any disciplinary action by the practitioner's  
68 licensing board; and

69 (5) If another physician is approved to prescribe to the patient.

70 (k) A pharmacist is not responsible for enforcing the provisions of this section and the  
71 Board of Pharmacy may not discipline a licensee if he or she fills a prescription in violation of the  
72 provisions of this section.

**§16-54-5. Subsequent prescriptions; limitations.**

1 (a) ~~No fewer than six days~~ After issuing the initial Schedule II opioid drug prescription as  
2 set forth in §16-54-4 of this code, the practitioner, after consultation with the patient, may issue a  
3 subsequent prescription for ~~an opioid~~ a Schedule II opioid drug to the patient if:

4 (1) The subsequent prescription would not be deemed an initial prescription pursuant to  
5 §16-54-4 of this code;

6 (2) The practitioner determines the prescription is necessary and appropriate to the  
7 patient's treatment needs and documents the rationale for the issuance of the subsequent  
8 prescription; and

9 (3) The practitioner determines that issuance of the subsequent prescription does not  
10 present an undue risk of abuse, addiction, or diversion and documents that determination.

11 (b) Prior to issuing the subsequent Schedule II opioid drug prescription of the course of  
12 treatment, a practitioner shall discuss with the patient, or the patient's parent or guardian if the  
13 patient is under 18 years of age, the risks associated with the Schedule II opioid drug being  
14 prescribed. This discussion shall include:

15 (1) The risks of addiction and overdose associated with a Schedule II opioid drugs and  
16 the dangers of taking Schedule II opioid drugs with alcohol, benzodiazepines, and other central  
17 nervous system depressants;

18 (2) The reasons why the prescription is necessary;

19 (3) Alternative treatments that may be available; and

20 (4) Risks associated with the use of the Schedule II opioid drug being prescribed,  
21 specifically that ~~opioids~~ a Schedule II opioid drug are highly addictive, even when taken as  
22 prescribed, that there is a risk of developing a physical or psychological dependence on the  
23 ~~controlled substance~~ Schedule II opioid drug, and that the risks of taking more opioids than  
24 prescribed, or mixing sedatives, benzodiazepines, or alcohol with opioids, can result in fatal  
25 respiratory depression.

26 (c) The discussion as set forth in §16-54-5(b) of this code shall be included in a notation  
27 in the patient's medical record.

**§16-54-6. Ongoing treatment; referral to pain clinic or pain specialist.**

1 (a) At the time of the issuance of the third prescription for a ~~prescription opioid~~ Schedule  
2 II opioid drug the practitioner shall consider referring the patient to a pain clinic or a pain specialist.  
3 The practitioner shall discuss the benefits of seeking treatment through a pain clinic or a pain  
4 specialist and provide him or her with an understanding of any risks associated by choosing not  
5 to pursue that as an option.

6 (b) If the patient declines to seek treatment from a pain clinic or a pain specialist and opts  
7 to remain a patient of the practitioner, and the practitioner continues to prescribe ~~an opioid for~~  
8 ~~pain~~ a Schedule II opioid drug as provided in this code, the practitioner shall:

9 (1) Note in the patient's medical records that the patient knowingly declined treatment  
10 from a pain clinic or pain specialist;

11 (2) Review, at a minimum of every three months, the course of treatment, any new  
12 information about the etiology of the pain, and the patient's progress toward treatment objectives  
13 and document the results of that review;

14 (3) Assess the patient prior to every renewal to determine whether the patient is  
15 experiencing problems associated with physical and psychological dependence and document  
16 the results of that assessment; and



17 (4) Periodically make reasonable efforts, unless clinically contraindicated, to either stop  
18 the use of the controlled substance, decrease the dosage, try other drugs or treatment modalities  
19 in an effort to reduce the potential for abuse or the development of physical or psychological  
20 dependence, and document with specificity the efforts undertaken.

**§16-54-7. Exceptions.**

1 (a) This article does not apply to a ~~prescription for a~~ patient who is currently in active  
2 treatment for cancer, receiving hospice care from a licensed hospice provider or palliative care  
3 provider, or is a resident of a long-term care facility.

4 ~~or to any medications that are being prescribed for use in the treatment of substance~~  
5 ~~abuse or opioid dependence.~~

6 (b) This article does not apply to a patient being prescribed, or ordered, any medication in  
7 an inpatient setting at a hospital.

8 ~~(b)~~ (c) Notwithstanding the limitations on the prescribing of a Schedule II opioid drug  
9 contained in §16-54-4 of this code, a practitioner may prescribe an initial seven-day supply of an  
10 ~~opioid~~ a Schedule II opioid drug to a post-surgery patient immediately following a surgical  
11 procedure. Based upon the medical judgment of the practitioner, a subsequent prescription may  
12 be prescribed by the practitioner pursuant to the provisions of this code. Nothing in this section  
13 authorizes a practitioner to prescribe any medication which he or she is not permitted to prescribe  
14 pursuant to their practice act.

15 ~~(c)~~ (d) A practitioner who acquires a patient after January 1, 2018, who is currently being  
16 prescribed an ~~opioid~~ a Schedule II opioid drug from another practitioner ~~shall be~~ is required to  
17 access the Controlled Substances Monitoring Program Database as set forth in §60A-9-1 *et seq.*  
18 of this code. ~~Any prescription would not be deemed an initial prescription pursuant to the~~  
19 ~~provisions of this section~~ The practitioner shall otherwise treat the patient as set forth in this  
20 code.

21           ~~(d)~~ (e) This article does not apply to an existing practitioner-patient relationship established  
22 before January 1, 2018, where there is an established and current opioid treatment plan which is  
23 reflected in the patient's medical records.

**§16-54-8. Treatment of pain.**

1           (a) When ~~patients seek~~ a patient seeks treatment, ~~for any of the myriad conditions that~~  
2 ~~cause pain~~, a health care practitioner shall refer or prescribe to a patient any of the following  
3 treatment alternatives, as is appropriate based on the practitioner's clinical judgment and the  
4 availability of the treatment, before starting a patient on an opioid: physical therapy, occupational  
5 therapy, acupuncture, massage therapy, osteopathic manipulation, chronic pain management  
6 program, and chiropractic services, as defined in §30-16-3 of this code.

7           (b) Nothing in this section should be construed to require that all of the treatment  
8 alternatives set forth in §16-54-8(a) of this code are required to be exhausted prior to the patient  
9 receiving a prescription for an opioid.

10          (c) At a minimum, an insurance provider who offers an insurance product in this state, the  
11 Bureau for Medical Services, and the Public Employees Insurance Agency shall provide coverage  
12 for 20 total visits per event of physical therapy, occupational therapy, osteopathic manipulation, a  
13 chronic pain management program, and chiropractic services, as defined in §30-16-3 of this code,  
14 when ordered or prescribed by a health care practitioner. ~~to treat conditions that cause chronic~~  
15 ~~pain.~~

16          (d) A ~~patient~~ person may seek ~~treatment for~~ physical therapy, occupational therapy,  
17 osteopathic manipulation, a chronic pain management program, and chiropractic services, as  
18 defined in §30-16-3 of this code, prior to seeking treatment from a health care practitioner. ~~and A~~  
19 health care practitioner referral is not required as a condition of coverage by ~~the Bureau for~~  
20 ~~Medical Services~~ the Public Employees Insurance Agency, and any insurance provider who offers  
21 an insurance product in this state. Any deductible, coinsurance, or copay required for any of

22 these services may not be greater than the deductible, coinsurance, or copay required for a  
23 primary care visit.

24 (e) Nothing in this section precludes a practitioner from simultaneously prescribing an  
25 opioid and prescribing or recommending any of the procedures set forth in §16-54-8(a) of this  
26 code.

NOTE: The purpose of this bill is to clarify certain provisions within the Opioid Reduction Act 2018.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.